Climate change, policy, and finance

William Nordhaus Sterling Professor of Economics Yale University

> October 19, 2020 European Central Bank



Three key issues for today

- 1. Very little progress in slowing emissions
- 2. Challenges for climate policy
- 3. Green finance and banking

Global CO2 emissions



CO2 and the pandemic



Role of Economics in Climate Policy



Key Economic Insights (1): Inadequate investment in low-carbon technologies

- Innovation has big spillovers
- Public return on innovation many times larger than private returns
- But even worse: there is double externality for low-carbon innovations:
 - innovation externality
 - climate impacts externality
- Policy requires fixing climate externality (next slide) and special incentives for low-carbon technologies

Key Economic Insights (2): Harmonized Carbon Prices

- High price on CO₂ emissions is the key to sharp emissions reductions.
- Level of price should be harmonized to meet climate target (such as cost-benefit optimum or 2 °C temperature target)
- However, in reality, prices are fragmented and very low (see next slide).

The carbon price landscape, 2019

Region	Percent of region covered by price	Carbon price (\$/tCO2)	Effective price (\$/tCO2)	% of global emissions
Sweden	40	127	50.8	<1
Norway	60	59	35.4	<1
Switz	33	96	31.7	<1
BC	70	26	18.2	<1
France	33	50	16.5	1
Calif	85	16	13.6	2
ETS	43	25	10.8	8
Japan	70	3	2.1	5
Argentina	20	6	1.2	<1
Chinese cities	40	3	1.2	1
Northeast US	18	5	0.9	1
Mexico	45	1	0.5	1.5
Uncovered	100	0	0.0	80
Global average			1.7	

Key Economic Insights (3): The Global Free Rider Problem

- After 30 years, international policy is at a dead end.
- Why? Climate change policy is hampered by *the free rider problem*:
 - The agreements are voluntary.
 - So there are no penalties for (costly) nonparticipation
- Verdict based on actual carbon prices today and minimal emissions reductions.

A Climate Compact to Overcome Free-Riding

- Replace current structure with "club" structure.
- Club structure has privileges and obligations.
- Proposal here involves a regime with two features:
 - Target carbon price, perhaps \$50 per ton CO₂
 - Penalty tariff on non-participants, say 3% penalty tariff
- Modeling at Yale suggests that this could be effective way to combat free-riding

Green Finance



Tradeoff of profits and ESG



ESG/carbon reductions

Challenges for Financial Institutions

Companies need to incorporate climate risks into their long-term planning.

- Optimizing and reducing the carbon footprint is good corporate citizenship.
- But it is also good management.
- Institutional investors should...
 - Analyze and hedge climate-induced risks.
 - Face squarely the tradeoff between return and ESG goals.

But governmental action is the essential component

Green Central Banking

- Is there a role for climate change in central banking? Yes and no.
- Yes, because climate change is one of the major long-term risks (along with pandemics, demography, artificial intelligence, ...) and needs careful study.
- No, because it should be derivative of the dual mandates of inflation and real activity.

Summary

- 1. Little progress to date on climate policy.
- 2. Key policies are invest in low-carbon technologies and high carbon prices.
- 3. Combat free riding with a climate compact.
- 4. Green finance can support but collective action is essential.

