ECB, FRANKFURT, 19 DECEMBER 2019

Deepening of EMU: how to improve macroeconomic stabilisation using fiscal policy at the euro area level?

Clemens Fuest





Basic approach for deepening EMU: Solidarity and market discipline are complements, not substitutes





Franco-German 7+7 Proposal for Eurozone Reform

- 1. Breaking the "doom-loop" between banks and sovereigns (less sovereign exposure, deposit insurance).
- Reform of fiscal rules including enforcement (junior govt. bonds).
- 3. Making the no-bailout-rule more credible.
- 4. A fiscal capacity for large economic disruptions.
- 5. Reform of institutional framework for policy coordination.
- 6. Euro Area Safe Asset (Esbies).





Fiscal stabilization – European system of unemployment insurance





European system of unemployment insurance

- Should provide stabilisation in the presence of large asymmetric shocks, no need to be active in ,normal' times
- Interregional ,smoothing': Eurozone level system of unemployment Insurance, budget balanced in each period
- Interregional and intertemporal smoothing: Budget balanced over the business cycle but not in each period



Counterfactual simulation of the fiscal effects 2000-2013 (Dolls et al (2018))

- Microdata based simulation for the Euro Area 18
- Budget balanced over the business cycle but not in each period
- **Base scenario:** Eurozone wide unemployment insurance, 50% replacement rate, benefit duration 12 months
- Financed through proportional insurance contribution
- Income and employment are taken as given no feedback eff.
- Focus of the analysis: Counterfactual financial flows 2000-2013
- Alternative scenario: system is only activated in deep crises (trigger: increase in unemployment rate)





Figure 2: Overall contributions and benefits at Eurozone-level, 2000-13





Figure 3: Average yearly net contributions, 2000-13

ifo INSTITUTE

Contribution rates for different variants

- Base Scenario A: **1,56 %**
- Scenario B: Max. benefit 50% of median income, 2 months waiting period: 1%
- Scenario D: Replacmeent rate of 35% max benefit 50% of median income, 2 months waiting period: **0,7%**



Contribution rates for variants with ,triggers' (50 per cent replacement rate, like in base version)

- Unemployment rate one percentage point higher than in years t-1, t-2, t-3: 0,72%
- Unemployment rate one percentage point higher than in years t-1, t-2: 0,64 %
- Unemployment rate one percentage point higher than in year t-1,: 0,42 %
- Volume: 13-22 bn Euros per year (compared to 47bn without trigger)





